



Police Committee

Date: THURSDAY, 20 SEPTEMBER 2018
Time: 11.00 am
Venue: COMMITTEE ROOMS, 2ND FLOOR, WEST WING, GUILDHALL

Members: Douglas Barrow (Chairman)
Deputy James Thomson (Deputy Chairman)
Nicholas Bensted-Smith
Deputy Keith Bottomley
Tijs Broeke
Simon Duckworth
Alderman Emma Edhem
Alderman Alison Gowman
Christopher Hayward
Alderman Ian Luder
Andrew Lentin (External Member)
Deputy Henry Pollard
Vacancy (External Member)

Enquiries: George Fraser
tel. no.: 020 7332 1174
george.fraser@cityoflondon.gov.uk

Next Meetings:

| | | | |
|------------|-------------|--------------|-------------|
| 1 Nov 2018 | 5 Dec 2018 | 24 Jan 2019 | 28 Feb 2019 |
| 4 Apr 2019 | 16 May 2019 | 11 July 2019 | 19 Sep 2019 |

N.B. Part of this meeting may be subject to audio-visual recording.

Lunch will be served in the Guildhall Club from 12.30pm.

**John Barradell
Town Clerk**

AGENDA

Part 1 - Public Agenda

1. **APOLOGIES**
2. **MEMBERS' DECLARATIONS UNDER THE CODE OF CONDUCT IN RESPECT OF ITEMS ON THE AGENDA**
3. **MINUTES**
To agree the minutes from the last meeting, held on 12 July 2018.
For Decision
(Pages 1 - 8)
4. **OUTSTANDING REFERENCES**
Report of the Town Clerk.
For Information
(Pages 9 - 12)
5. **REPORT OF ACTION TAKEN**
Report of the Town Clerk.
For Information
(Pages 13 - 16)
6. **REVENUE BUDGET MONITORING REPORT TO JUNE 2018**
Report of the Commissioner.
For Information
(Pages 17 - 26)
7. **RIVER CAMERAS PROJECT**
Report of the Commissioner.
For Information
(Pages 27 - 30)
8. **THE OFFENSIVE WEAPONS BILL**
Report of the Remembrancer.
For Information
(Pages 31 - 32)
9. **THE COUNTER-TERRORISM AND BORDER SECURITY BILL**
Report of the Remembrancer.
For Information
(Pages 33 - 36)

10. **COLP & BTP CUSTODY S22A COLLABORATION AGREEMENT**

Report of the Commissioner.

N.B. to be read in conjunction with Non-Public Appendix at item 24.

For Decision
(Pages 37 - 40)

11. **EQUALITY AND INCLUSION UPDATE**

Report of the Commissioner.

For Information
(Pages 41 - 48)

12. **SPECIAL INTEREST AREA UPDATES**

For Information

a) **SIA Update - Business Improvement & Change and Performance & Risk Management**

Andrew Lentin to be heard.

b) **SIA Update - Road Safety and Casualty Reduction**

Alderman Alison Gowman to be heard.

13. **QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE**

14. **ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT**

15. **EXCLUSION OF THE PUBLIC**

MOTION - That under Section 100(A) of the Local Government Act 1972, the public be excluded from the meeting for the following items on the grounds that they involve the likely disclosure of exempt information as defined in Part I of Schedule 12A of the Local Government Act.

| Item No. | Paragraph(s) in Schedule 12A |
|----------|------------------------------|
| 16-23 | 3 |
| 21 | 5 |

For Decision

Part 2 - Non-Public Agenda

16. **NON-PUBLIC MINUTES**

To agree the non-public minutes of the last meeting, held on 12 July 2018.

For Decision
(Pages 49 - 56)

17. **NON-PUBLIC OUTSTANDING REFERENCES**

Report of the Town Clerk.

For Information
(Pages 57 - 58)

18. **NON-PUBLIC REPORT OF ACTION TAKEN**

Report of the Town Clerk.

For Information
(Pages 59 - 60)

19. **ITEM WITHDRAWN**

Report of the Commissioner.

[This item was withdrawn from the agenda by the report author]

20. **POLICE ACCOMMODATION STRATEGY - DECANT CAR PARKING GATEWAY 3 ISSUES REPORT**

Joint Report of the Commissioner, City Surveyor and Director of Community and Children's Services.

For Decision
(Pages 61 - 74)

21. **ACTION AND KNOW FRAUD CENTRE - CONTRACT SERVICE BUDGET**

Report of the Commissioner.

For Decision
(Pages 75 - 84)

22. **DEMAND AND VFM / TRANSFORM UPDATE**

Report of the Commissioner.

For Information
(Pages 85 - 136)

23. **S22A COLLABORATION AGREEMENT- COVERT HUMAN INTELLIGENCE SOURCE (CHIS)**

Report of the Commissioner.

For Decision
(Pages 137 - 142)

24. **APPENDIX ITEM 10 - COLP & BTP CUSTODY S22A COLLABORATION AGREEMENT**

Report of the Commissioner.

For Information
(Pages 143 - 146)

25. **COMMISSIONER'S UPDATES**
Commissioner to be heard.
26. **QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE**
27. **ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT AND WHICH THE COMMITTEE AGREE SHOULD BE CONSIDERED WHILST THE PUBLIC ARE EXCLUDED**

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POLICE COMMITTEE

Thursday, 12 July 2018

Minutes of the meeting of the Police Committee held at the Guildhall EC2 at 11.00 am

Present

Members:

| | |
|--|---------------------------------|
| Deputy Douglas Barrow (Chairman) | Alderman Alison Gowman |
| Deputy James Thomson (Deputy Chairman) | Christopher Hayward |
| Nicholas Bensted-Smith | Alderman Ian Luder |
| Deputy Keith Bottomley | Andrew Lentin (External Member) |
| Tijs Broeke | Deputy Henry Pollard |
| Simon Duckworth | |

Officers:

| | |
|-----------------|--|
| John Barradell | - Town Clerk and Chief Executive |
| Peter Lisley | - Assistant Town Clerk |
| George Fraser | - Town Clerk's Department |
| Carl Locsin | - Town Clerk's Department |
| Alex Orme | - Town Clerk's Department |
| Sean Green | - Chamberlain's Department |
| Ian Dyson | - Commissioner, CoLP |
| Karen Baxter | - Commander of Economic Crime, CoLP |
| Jane Gyford | - Commander of Operations and Security, CoLP |
| Martin O'Regan | - Director of Estates & Support Services, CoLP |
| Rachel Vipond | - Asst. Dir. of Estates & Support Services, CoLP |
| Hayley Williams | - CoLP |
| Richard Jeffrey | - Comptroller and City Solicitor's Department |
| Ian Hughes | - Department of the Built Environment |
| Simon Rilot | - Programme Dir., City Surveyor's Dept. |

1. APOLOGIES

There were no apologies.

The Committee congratulated Emma Edhem in her recent election to the Court of Alderman. It was noted that she would be required to stand down from the Committee as a Common Councilman and stand again as an Alderman.

The Chairman welcomed the newly appointed Commander of Economic Crime, Karen Baxter, who was in attendance for her first meeting of the Committee.

The Chairman thanked Simon Rilot, who was attending his last meeting of the Committee before leaving the Corporation, for his contribution to the Police Accommodation Programme.

2. **MEMBERS' DECLARATIONS UNDER THE CODE OF CONDUCT IN RESPECT OF ITEMS ON THE AGENDA**

There were no declarations.

3. **MINUTES**

The Committee considered the minutes from previous meetings.

a) **Police Committee (24 May 2018)**

The Committee considered the minutes from the last meeting, held on 24 May 2018.

RESOLVED – That the minutes be approved.

a) **Professional Standards & Integrity Sub-Committee (6 June 2018)**

The Committee received the minutes from the last meeting, held on 6 June 2018.

RESOLVED – That the minutes be received.

4. **OUTSTANDING REFERENCES**

The Committee considered a report of the Town Clerk which set out Outstanding References from previous meetings of the Committee.

A Member noted that the outstanding action relating to Barbican CCTV had been removed and requested that it be reinstated. (1)

OR8 – Recruitment of External Member

The Town Clerk updated Members on the process of recruiting for an external Member of the Committee. He explained that the advertisements had been distributed, the deadline for applications was Sunday, 5 August and interviews would take place on Thursday, 23 August. The intention was to welcome the new Member to the Committee in September 2018.

A Member suggested that the recruitment process should be standardised for all recruitment of external Members, noting that the task was otherwise significant and time consuming, particularly in discovering the appropriate channels for circulation across a diverse range of the City's community.

OR9 – Late Item Read Receipts

The Chairman noted this and asked that it now be removed.

RESOLVED – That the Committee notes the report.

5. **MEMBER APPOINTMENTS**

The Committee received a report of the Town Clerk that recommended the Committee make a number of internal appointments.

Economic Crime Board

The Committee was asked to agree the appointment of one Member to be co-opted from the Court of Common Council. By means of a ballot, Benjamin Murphy was co-opted to the Economic Crime Board for the ensuing year.

Performance and Resource Management Sub-Committee

The Town Clerk noted that there was still a vacancy for a co-opted Member of the Sub-Committee. The Chairman of the Sub-Committee asked that Members notify any Member of the court of Common Council they think may be interested.

Professional Standards and Integrity Sub-Committee

The Committee was asked to agree the appointment of two Members to be co-opted from the Court of Common Council. As there were two Members who put their names forward, the Committee agreed to appoint James Tumbridge and Deputy Richard Regan. It was noted that there were two vacancies remaining for Members of the Police Committee to sit on the Sub-Committee, and that the external Member to be appointed may be invited to fill one of these.

Homelessness and Rough Sleepers Sub-Committee

The Committee was asked to appoint two representatives to sit on the Homelessness and Rough Sleepers Sub (Community and Children's Services) Committee. It was agreed to appoint Alderman Ian Luder and Tijs Broeke.

RESOLVED – That the report be received.

6. REVENUE AND CAPITAL OUTTURN 2017/18

The Committee received a joint report of the Chamberlain and the Commissioner that provided Members with an overview of CoLP's financial outturn for 2017/18.

The Commissioner noted that the underspend of £3.5m referenced within the report was attributable to the costs yet to be paid out to Action and Know Fraud service provider. He explained that the forecast made in November 2017 was accurate, however, the nature of this programme changed over time. The Chamberlain confirmed this, noting that the £3.5m would not go into the reserves as first thought.

A Member illustrated that this required further explanation to the Finance Committee who may perceive this as mis-forecasting and asked if there was a way to inform them. The Commissioner explained that this would be reported to the Finance Committee. A Member also suggested that the accompanying infographic summarising the breakdown of CoLP's budgets be reported to the Finance Committee. (2)

A Member noted that the Committee was promised accounting would take place on an accruals basis and, as CoLP was legally committed to the Action and Know Fraud contract, this should have been accounted for. The Chamberlain explained that as there was still an active dispute over the payments, it was not accounted for on this basis. The Chairman noted that if a payment was an obligation then it should be considered as an accrual. The Chamberlain explained that the sum was being treated as a contingent liability and confirmed that the auditors were satisfied that this was the case.

A Member noted the use of the term “achieve” in reference to the underspend sum and suggested this was inappropriate.

RESOLVED – That the report be received.

7. JOINT FRAUD TASKFORCE UPDATE

The Committee received a report of the Commissioner of Police that provided Members with an update on the Joint Fraud Taskforce (JFT).

A Member asked what the funding implications were for the national project, and whether increased demand would translate into an increased funding opportunity. The Commissioner explained the Transformation Fund bid would be attributable to this and would cover Child Abuse, Cyber, and Fraud. He explained that CoLP contributed to the Fraud Taskforce by playing a significant role and this provided the opportunity to demonstrate their work. The Chairman of the Economic Crime Board noted that CoLP’s primary contribution in this area would be through manpower rather than cash.

The Commissioner also explained that there was increased focus on the threat of Serious and Organised Crime in general rather than individual crime types.

RESOLVED – That the report be received.

8. RESOLUTION - SUICIDE PREVENTION

The Committee received a resolution from the Health and Wellbeing Board that requested their consideration of the previous requests made to employ CCTV cameras on the City’s bridges in order to act as a deterrent from suicide.

The Chairman asked if the funding for such cameras would be sourced from Bridge House Estates. The Chamberlain confirmed that it would for any camera deployed on the bridges themselves, though would not for anything beyond this.

A Member noted that a camera for speeding and weight limit enforcement was deployed and run by Southwark council, and asked if this could be integrated or if it would require a separate camera to fulfil these duties. The Commander of Operations and Security explained that deploying CCTV would require not just physical construction of the cameras, but more challengingly, would require the appropriate infrastructure to be in place to connect and receive the data. She

confirmed that the ambition would be to have this infrastructure in place in Q1 of 2019.

The Chairman asked what the trend of suicide rates was. The Commander of Operations explained that there was a short-term decline in suicides but a plateau in the long-term. She confirmed that there were 17 recorded in June, including attempts, not all of which were located on bridges.

The Chairman noted that CCTV provision in this regard would not simply act as a deterrent but would also provide crucial monitoring in the event that a rescue is feasible.

A Member noted that this had also been discussed by the Policy and Resources Committee approximately one year ago where it was agreed in principle. He noted that it was surprising that it had not since been followed up.

A Member explained that the Bridge House Estate had not received rationale to warrant the funding which illustrated that the cameras would have a beneficial effect. She explained that perhaps it was an area that needed to be reconsidered given that a year had now passed. The Deputy Chairman noted that he recalled a business case that demonstrated the effectiveness of infrared/heat-seeking cameras that aided rescue by reducing response times. He also noted that another rationale that centred around counter-terrorism was likely valid. He suggested that it might be useful to re-circulate these arguments. The Commander of Operations and Security reiterated that without the required back-office infrastructure, such cameras could not be implemented.

The Chairman requested that a report be provided at the next meeting. He also requested that a note of the Committee's discussion be sent in response to the Health and Wellbeing Board. (3)

The Chairman enquired as to whether the POCA reserve fund, of which 10% had been promised to the Safer City Partnership, could be used to this end. The Commissioner noted this and explained that some of this funding been previously committed and that there were in any case guidelines as to what POCA funding could be spent on.

The Chairman requested that a representative of CoLP regularly attend the Health and Wellbeing Board meetings. (4)

RESOLVED – That the report be received.

9. **POLICE PENSION BOARD ANNUAL REPORT**

The Committee received a report of the Chamberlain that summarised the activities of the Police Pensions Board since its first meeting on 17 January 2017.

The Chairman of the Police Pensions Board explained that the Board was in the process of appointing a new Member, and they would attend their first meeting in October 2018.

The Chamberlain noted that the Police Pensions Board was concerned with the Pensions Scheme of Police Officers and did not include Police office staff.

RESOLVED – That the report be received.

10. **ANTI-TERRORISM TRAFFIC REGULATION ORDER (ATTRO) - 2017 REVIEW**

The Committee received a report of the Director of the Built Environment that reviewed the usage of the City's permanent Anti-Terrorism Traffic Regulation Order. (ATTRO) during 2017.

The Director of the Built Environment explained that there had been 6 uses of the ATTRO for events, and only 2 of these were by CoLP – the Lord Mayor's Show and Grenfell Fire Memorial Service. He noted that there had not been any for urgent incidents.

A Member commented that there was no information around timing and location of the ATTROs within the report. She noted that it would be useful to include these so that their use could be justified. The Commissioner explained that these details could not be included in a public report concerning Counter-Terrorism operations. The Town Clerk confirmed that he and the Assistant Town Clerk did challenge each use of the ATTRO to assure themselves on behalf of the authority that its use was both proportionate and necessary. He explained that the use of ATTRO around St. Paul's was due to a threat considering attendees from the cabinet and Royal Family.

A Member suggested that there needed to be increased scrutiny on whether it was necessary to have the ATTRO available, given that they were evidently not being used for emergency incidents. The Commissioner noted that not having been deployed for any emergency incidents was not a valid justification for removing the option to do so if required, particularly with the threat from terrorism at the current levels.

RESOLVED – That the report be received.

11. **ANNUAL REPORT ON PROFESSIONAL STANDARDS ACTIVITY 2017/18**

The Committee received a report of the Commissioner of Police that provided Members with a comprehensive overview of the activities relating to Police Professional Standards and Integrity over the year 2017/18.

The Commissioner explained that they were pleased with the outcomes over the year and noted a movement towards Organisational Learning with the IOPC rather than a punitive approach.

RESOLVED – That the report be received.

12. **QUARTERLY COMMUNITY ENGAGEMENT UPDATE**

The Committee received a report of the Commissioner of Police that provided Members with an update on engagement activities across Counter-Terrorism and communications, Safeguarding and Vulnerable people, Prevention of Fraud, Anti-Social Behaviour and Policing the Roads.

The Commander of Operations and Security explained that there had been much increased collaborative working, and an information sharing agreement that would come back to the Safer City Partnership Strategy Group for approval in September 2018.

The Commander of Operations and Security explained that there had been two meetings with Portsoken Ward Members to action CoLP in ASB issues. The Chairman confirmed this and commented that this illustrated the prompt action in response to community issues as was noted by the Ward Members of Portsoken who were pleased with the outcomes.

A Member thanked the Commander of Operations and Security for their work achieved in this area and suggested it would have potential across the wider City of London.

RESOLVED – That the report be received.

13. **SPECIAL INTEREST AREA UPDATES**

a) **SIA Update - Safeguarding and Public Protection, ICV Scheme**

The Committee heard from the SIA Lead for Safeguarding, Public Protection and the ICV Scheme.

The SIA Lead explained that a National Vulnerability Action Plan was in place.

The SIA Lead explained that an Employers' Initiative on Domestic Abuse had already attracted more than 170 members, and enabled employers to exchange information on best practice. The Chairman asked if there were figures that could demonstrate its effects on Domestic Abuse (5). The Commander of Operations and Security confirmed that there were measurable figures but explained that the narrative was also important to highlight progress in this area.

The SIA Lead noted that an SOS Bus had been deployed on 11 July to offer support for those consuming alcohol or drugs.

The SIA Lead asked if the lack of a usable custody suite was still an issue and the Commander of Operations and Security confirmed that a drainage issue still remained.

RESOLVED – That the SIA Lead for Safeguarding, Public Protection and the ICV Scheme be heard.

a) **SIA Update - Accommodation and Infrastructure**

This item was received as part of the non-public agenda, following item 18.

14. **QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE**

There were no questions.

15. **ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT**

There were no items of urgent business.

16. **EXCLUSION OF THE PUBLIC**

RESOLVED – That under Section 100(A) of the Local Government Act 1972, the public be excluded from the meeting for the following items on the grounds that they involve the likely disclosure of exempt information as defined in Part I of Schedule 12A of the Local Government Act.

Item No.
17-26

Paragraph(s) in Schedule 12A
3

The meeting closed at 1.24 pm

Chairman

Contact Officer: George Fraser
tel. no.: 020 7332 1174
george.fraser@cityoflondon.gov.uk

POLICE COMMITTEE

20 September 2018

OUTSTANDING REFERENCES

| No. | Meeting Date & Reference | Action | Owner | Status |
|-----|--|--|---------------------|-------------------------------------|
| 1. | 24-05-18 <i>Item 4 - Outstanding References</i> Barbican CCTV | <p>A Member noted that the outstanding action relating to Barbican CCTV had been removed and requested that it be reinstated.</p> <p>Update 06-09-18- As reported in the report to the May Police Committee this will now form part of Secure City Programme when CCTV is reviewed in the round. As outlined in the May report ,the City of London Police in partnership with the City of London Corporation will conduct a full assessment of the Estate to gauge pedestrian flows and security, once the dependant (Crossrail and London Wall) works have been completed.</p> | CoLP | OUTSTANDING |
| 2. | 12-07-18 <i>Item 6 – Revenue and Capital Outturn 2017/18</i> Budget Infographic to Finance committee | <p>A Member also suggested that the accompanying infographic summarising the breakdown of CoLP's budgets be reported to the Finance Committee.</p> <p>Update 06-09-18: The Commissioner attended Finance Committee in person to update Members of that Committee on the CoLP financial position. This negated the need to circulate the infographic as directed by the Commissioner.</p> | CoLP | COMPLETE |
| 3. | 12-07-18 <i>Item 8 - Resolution – Suicide Prevention</i> River Cameras | <p>The Chairman requested that a report be provided at the next meeting.</p> <p>He also requested that a note of the Committee's discussion be sent in response to the Health and Wellbeing Board.</p> | CoLP/ Town Clerk | COMPLETE – On the Agenda |

| No. | Meeting Date & Reference | Action | Owner | Status |
|-----|--|---|-------|--------------------|
| 4. | 12-07-18 Item 8 - <i>Resolution – Suicide Prevention</i> Health and Wellbeing CoLP Representative | <p>The Chairman requested that a representative of CoLP regularly attend the Health and Wellbeing Board meetings.</p> <p>Update 06-09-18: The Chief Inspector of Communities normally attends this Board but was on leave for the last meeting.</p> | CoLP | COMPLETE |
| 5. | 12-07-18 Item 13a - <i>Special interest Area Updates - Safeguarding and Public Protection, ICV Scheme</i> Domestic Abuse Employers' Initiative | <p>The SIA Lead explained that an Employers' Initiative on Domestic Abuse had already attracted more than 170 members, and enabled employers to exchange information on best practice. The Chairman asked if there were figures that could demonstrate its effects on Domestic Abuse (5).</p> <p>Update 06-09-18: DI Public Protection Unit (PPU) has reported that The Employers Initiative on Domestic Abuse (www.eida.org.uk) is a nationwide initiative which companies can join to demonstrate their commitment to tackling domestic abuse and supporting their employees. It is a network of businesses/corporations attending conferences etc and provides resources for employers. This does not require us to do any 'work' as such around the issue but demonstrates our commitment to tackling it.</p> <p>As such, there will be no figures either nationally or locally to demonstrate the effect of the Employers Initiative on DA. (CoLP has only just signed up in any case).</p> <p>The DI PPU has updated that CoLP has however introduced a new Domestic Abuse toolkit in mid-August, so when the next SIA Vulnerability update is due to Committee, has offered to include some information in the briefing for the Lead Member on that instead.</p> | CoLP | OUTSTANDING |

| No. | Meeting Date & Reference | Action | Owner | Status |
|-----|---|---|-------|-----------------|
| 6. | <p data-bbox="275 296 636 440">24-05-18 Item 11 – <i>Independent Custody Visiting Scheme Annual Report 2017/18</i></p> <p data-bbox="275 1110 591 1174">Custody Suite Infrastructure Issues</p> | <p data-bbox="712 296 1592 400">The Police Committee's representative on the ICV Scheme Panel requested that the resolution of the infrastructure issues in the Custody Suite be kept as an outstanding action.</p> <p data-bbox="712 424 1592 639">28-06-18: A decision has been made by CoLP to close the Bishopsgate Custody facility from 1-25 July 2018 for the remedial improvements to be made. The Custody facility at Snow Hill Police Station will be opened as per Business Continuity Plan. BTP Custody at Brewery Street can also be used by CoLP as a further contingency.</p> <p data-bbox="712 663 1592 1214">Update 06-09-18: The Custody Suite at Bishopsgate has now reopened after refurbishment. The temporary move to Snow Hill did not occur owing to unforeseen problems with the water supply which have since been rectified. During this period, CoLP prisoners were instead taken to Brewery Road, a British Transport Police custody suite which can be used by CoLP under a memorandum of understanding. This MOU is in the process of being formalised by use of a S22A collaboration agreement between the CoLP and BTP, which has already been before the Committee in July and there is an update to that report on the agenda today. This formalisation is important given the planned closure of Snow Hill as part of the accommodation move ahead of the new Police Station build. At the point Snow Hill is closed, Brewery Road will become the business continuity option for CoLP custody</p> | CoLP | COMPLETE |

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| | |
|---|--------------------------------|
| Committee: Police Committee | Date: 20 September 2018 |
| Subject: Decisions taken under delegated authority or urgency powers | Public |
| Report of: Town Clerk | For Information |
| Report Author: George Fraser, Committee and Members Services Officer | |

Summary

1. This report advises Members of action taken by the Town Clerk in consultation with the Chairman and Deputy Chairman, in accordance with Standing Order No. 41(b) since the last meeting on 12 July 2018.

Recommendation

To note the action taken since the last meeting of the Committee

Main Report

2. Since the last meeting of the Committee approval was given under delegated authority to the Town Clerk, Standing Order No. 41(b), as follows:-

Formation of the Police Accommodation Working Party

The Capital Buildings Committee has the remit to ensure the new Police Station is built to the requirements of the City of London Police (the User). To ensure the requirements are suitably challenged and understood, it was proposed at the Police Committee on 12 July to form a separate Working Party (Comprising Members and Officers) to review and recommend the User Requirements to the Police Committee for agreement prior to their submission to the Capital Buildings Committee.

The working party would primarily be responsible for reviewing CoLP's operational requirements proposed for the new police station, as well as those of the decant elements. It would be tasked with challenging these requirements to ensure that they are sufficient to meet both current and future needs of the City of London Police, and would ultimately be responsible for their final definition.

By sharing membership between the Working Party and Capital Buildings Committee, it is hoped that a greater depth of understanding of the rationale behind the requirements presented to CBC can be developed. At the same time, the Working Party will provide a platform of significant Member challenge, to ensure that the requirements are appropriate and fit for purpose.

As such, it was proposed that all Members of the Police Committee who also sit on the Capital Buildings Committee would form part of the membership of the Working

Party. The remaining membership would comprise of all relevant chief officers whose work relates to the Police Accommodation programme, or their nominated deputies, as well as the programme director within the City of London Police. The membership would be supported by the relevant key officers working on the programme who would be expected to attend regularly.

Members agreed to:

- i. approve the formation of a Police Accommodation Working Party as per the Terms of Reference included at Appendix I.

Contact: George Fraser
George.fraser@cityoflondon.gov.uk
T: 020 7332 1174

POLICE ACCOMMODATION WORKING PARTY

TERMS OF REFERENCE

1. Constitution

A working party of the Police Committee, consisting of:

- a. Chairman and Deputy Chairman of the Police Committee;
- b. Police Committee Members who are also Members of the Capital Buildings Committee;
- c. Commissioner of the City of London Police;
- d. City Surveyor;
- e. Chamberlain (or nominated deputy);
- f. Town Clerk (or nominated deputy);
- g. Police Accommodation Programme Director (City of London Police);

2. Quorum

The quorum consists of any five members.

3. Frequency of Meetings

The working party is proposed to meet initially on a monthly basis before moving to bimonthly as agreed appropriate by its members.

4. Terms of Reference

To be responsible for:

- a. Reviewing the requirements proposed by the Force for the new police station;
- b. Reviewing the requirements proposed by the Force for the different strands of the decant;
- c. Challenging the requirements to ensure that they are sufficient to meet the current and future needs of the Force, while representing value for money; and
- d. Defining the Force requirements for sign-off by the Police Committee prior to submission to the Capital Buildings Committee.

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Agenda Item 6

| | |
|---|---|
| Committee: Police Committee- For information | Date: 20 th September 2018 |
| Subject: Revenue Budget Monitoring Report to June 2018 | Public |
| Report of: Commissioner of Police Pol 70-18 | For Information |
| Report author: Mark Reeves, Interim Director of Finance | |

Summary

The approved Chief Officer Cash Limited budget is £ 62.09m. The overall forecasted year end position at quarter one shows an almost balanced budget, predicted underspend of £0.72m. This underspend is predominantly in relation to current vacancies, however all vacancies are expected to be filled by November 2018. Of the 5 directorates within the Force three are forecasting underspend positions with two forecast to outturn on budget.

Whilst this is the report of the Commissioner of Police it should be noted that it has been completed in discussion with the Chamberlain.

Recommendation

Members are asked to note the report.

Main Report

Chief Officer Cash Limited Budget

1. Risks to outturn arising in Q1 without mitigation identifies an underspend of £0.72m. The Force has four operational directorates (Crime, Economic Crime, Intelligence and Information and Uniform Policing) and one support directorate (Business Support Directorate) The position for each activity area is shown in the table below.

Table 1: Directorate Outturn at Summary Level

| Directorate | Budget £m | Q1 Actual £m | Outturn | |
|-----------------------|--------------|-----------------|------------|----------------------|
| | | | Risk £m | Better/(Worse) £m |
| Crime | 12.34 | 2.71 | 12.34 | 0.00 |
| ECD - Core Units | 5.46 | 1.43 | 5.36 | 0.09 |
| ECD - Funded Units | 2.10 | 5.78 | 2.20 | (0.10) |
| I&I | 10.95 | 2.18 | 10.52 | 0.43 |
| UPD | 12.77 | 3.18 | 12.47 | 0.30 |
| BSD | 18.48 | 13.45 | 18.48 | 0.00 |
| Total Net Expenditure | 62.09 | 28.73 | 61.37 | 0.72 |

Revenue

2. Crime Directorate shows a balanced budget as at Q1. However this may reveal an underspend at the end of the financial year if recruitment to vacant posts prove to be unsuccessful.
3. Economic Crime Directorate (ECD) - At the end of Q1, ECD funded units are forecast to return an overspend of £98k. Key risks include the possibility of an under achievement of income in the Academy (£136k). Potentially this could be covered by the National Lead Force grant, which includes training as a key element of the funding. At Q1, the NLF grant is trending to return an underspend (£1,127m), note NLF grant will only reimburse actual expenditure incurred. Liaison is continuing regularly with CoLP and the Home Office as to how the grant can be maximised and what year end arrangements would be were the grant not maximised. Further recruitment of police officers could reduce this. At Q1, the NFIB is £272k over profile against the £9.5m grant from the Home Office. Finance Business partners are working closely with operational colleagues to take steps to correct this budget to outturn by examining all non-pay spends and closely monitoring vacancies and recruitment in this area.
4. Intelligence and Information Directorate (I&I) is predicted to come in under budget by £0.43m due to the number of vacancies held since start of the 2018/19 financial year. Recruitment has commenced to fill vacant posts.

5. Uniformed Policing Directorate (UPD) shows a predicted underspend of £0.3m, predominately due to vacancies held since the start of the financial year in which aim to be filled by November 2018. Potential risks to highlight for 2018/19 there is a likelihood that overtime budget (currently spend is £100k) could potentially overspent as they are driven by unforeseen events. Actual overtime during 2017-18 financial year amounted to £0.5m in total.
6. Business Support Directorate (BSD) manages business support functions for the Force and includes resourcing the Force's extensive and ambitious capital programme including pipeline projects. Note, BSD contains the central holding account where vacant posts no longer deemed necessary are transferred to be used for efficiency savings.

Proceeds of Crime Act 2002 (POCA)

7. Appendix 1 shows a summary of the actual spend for Q1 against budgets

Capital and Supplementary Revenue Budgets

8. The capital outturn for 2018/19 has been profiled to budget. There are major programmes under review mainly IMS/DRS and ESN (formally ESMCP) which will be updated to Members in Q2.
9. Appendix 2 comprises Table 1 and Table 2 and outlines the capital programme for 2018/19
10. Table 1 identifies approved capital expenditure programmes financed within the Chief Officer's capital budget.
11. Table 2 outlines Pipeline Projects which primarily need to be developed into full business cases before they can receive Committee approval. These programmes are unfunded and require approval from Resource Allocation Sub-Committee to determine how the capital expenditure will be financed.

Major Programmes

12. There are several ongoing major programmes within the Police that are interdependent with the Corporation. These are Action Fraud, the Accommodation Programme and the Planned and Cyclical Maintenance of the Police Estates and the Emergency Services Mobile Communications Programme.

Action Fraud: Action and Know Fraud – 2018/19 Budget £3.1m

13. Members are aware of the delays being experienced in the Action and Know Fraud Service which is reported separately to your Committee. In consequence, no further funds were released to the supplier as at the end of June 2018. Spend to date is £78k, comprised mainly of the costs to maintain the Client Team.

Service Monetisation

14. The monetisation work stream is progressing. To provide Members with perspective of the importance of the Supplier service to the monetisation work stream, the dependency on the Supplier is that there needs to be a stable service running and that data can be accessed at all times. The implication of the Service delivery delay, is that it pushes back the monetisation timeline and date that income can be realised.

Accommodation programme:

15. Information relates to two elements of the programme, the Decanting of existing CoLP estate and New Build of accommodation.

Decant

16. Decant works continue across the existing CoLP estate. However, delays have been experienced within the programme particularly at New Street that is now also impacting upon the Bishopsgate works. The additional impact is upon the CoLP logistics programme and the supporting projects associated with these existing facilities.
17. The risk of the delays are now also delaying any decommissioning works for Snow Hill and Wood Street. If the works programme slips further the ability to achieve vacant possession of Wood Street by the required planning dates could be severely compromised.

New Build

18. The development proposals for the new build site are progressing well. The feasibility evaluation was accepted by Members earlier this summer with outline design scope for the site including the Courts and Police facilities.
19. Tender documents are currently being received and evaluated for Architects, Security, Building Services and Civil / Structural Services. Allowing for the completion of the tender processes and contracts awards through committee, it is anticipated that all contractors / consultants will be engaged by December 2018.
20. In the interim, the City of London Police and Courts services are developing their respective scope of requirements for consideration within the building specifications.

Planned and Cyclical Maintenance of the Police Estate

21. A clear misalignment has been identified between the physical works required to maintain the estate of the City of London Police and appropriate budgets. The main cause of this has been the assumption that the accommodation programme would have removed the requirement for some of these essential works, but due to the delays within that programme, some of these essential works are now unavoidable. These are being regularly reviewed and limited to essential works only, particularly within sites with a short time frame of retention. A minor budget increase may be required in year for 2018/19 and a detailed profile of any works will be built into cyclical works budgets for 2019/20 onwards.

The Emergency Services Network programme

22. This is a national programme providing mission critical communications and broadband applications and will affect all Bluelight services. The programme is still in its early stages and is due for completion in 2022. The programme is complex in that the national team delivers the network and each individual organisation provides its own use case, based on operational requirements which will involve network infrastructure redesign, control room upgrades, new smart type devices, vehicle fleet refits and replacement of in-building solutions in key locations. The lack of clarity around estimates and assumptions is due to the lack of detailed information from national programme / Home Office.
23. Recently the Force was approached by the national lead due to some concerns about the lack of local progress and this is currently highlighted as a risk within the Force risk register. The team requires a technical architect, design and configuration expertise, test and assurance management, subject matter expertise in Police control rooms, mobile devices and in-vehicle units. The project will require stakeholder engagement with City Businesses to deliver in building solutions providing for communications inside strategic buildings / iconic locations. This is particularly important due to the threat from terrorism.

Future Financial Planning

24. Members are already aware that due to staff resourcing at the end of the last financial year there were some issues with the year-end processes. The Force has already taken steps to mitigate against such an occurrence at the end of this financial year. The Force has appointed, temporarily on secondment, a Finance Director from West Yorkshire Police to lead the Department. The accountancy team is now fully staffed, mainly made up of agency staff, and additional temporary staff have been appointed to ensure demand in the purchase to pay process is met and no backlog exists at the end of the financial year. Regular meetings have been established between Human Resources and Finance to ensure that staffing forecasts are more accurate in 2018/19. A review of the Medium Term Financial Plan will shortly commence between the Force and the Chamberlains Department.

Other Police Funds

25. The forecast Police working balances includes the General fund £3.5m, the POCA reserve £0.5m and the transformational fund £0.1m as table 2 outlines.
26. The available £3.1m Action Fraud reserve balance will be used to match expenditure as and when incurred during 2018/19.

Table 2: Other Police Funds Forecast to March 2019

| Forecast Other Police Funds to 31st March 2019 | 2018/19 Opening Balance £m | 2018/19 Projected Outturn £m | 2018/19 Closing Balance £m | |
|--|-------------------------------------|---------------------------------------|-------------------------------------|--|
| General | (3.50) | (2.78) | 0.72 | |
| POCA | (0.50) | (0.50) | 0.00 | |
| Transformational Funding | (0.01) | (0.01) | 0.00 | |
| Action Fraud | (3.10) | (3.10) | 0.00 | |
| Total Other Police Funds | (7.11) | (6.39) | 0.72 | |

Appendix 1 - POCA Allocations for 2018/19
Appendix 2 – Capital and Supplementary Revenue Budget

Contacts:

Mark Reeves

Interim Director of Finance

0207 601 2484

Mark.Reeves@cityoflondon.pnn.police.uk

POCA Reserve Allocations 2017/18

| POCA - 2018/19 | | | |
|--|-------------------------------------|--|---------------------------------------|
| Indicative Allocations: Strategic POCA Priorities | | | |
| Allocation | POCA Allocation 2018/19 £m | Actuals to June 18 2018/19 £m | Allocation Remaining 2018/19 £m |
| POCA Costs for ARTS/SARS Teams | 0.3 | 0.05 | 0.25 |
| Skynet Intelligence Hub | 0.2 | 0.01 | 0.19 |
| PCSO to June 2018 | 0 | 0.01 | (0.01) |
| Operational Programmes | 0 | 0.05 | (0.05) |
| Voluntary Sector | 0 | 0.05 | (0.05) |
| | 0.5 | 0.17 | 0.33 |

| Table 1: Approved Capital and Supplementary Revenue Projects | | | | |
|---|---|--------------------------|--------------------------|------------------------|
| | Forecast Outturn 2018/19 £'000 | 2019/20 £'000 | 2020/21 £'000 | Total £'000 |
| Approved Expenditure | | | | |
| <u>Authority to start work granted</u> | | | | |
| ICT Support to CCCI Functions | (11) | | | (11) |
| CCCCI - MOPI Compliance | (184) | | | (184) |
| Digital Interview Recording Solution | (12) | | | (12) |
| Secure City Programme | (211) | | | (211) |
| ESMCP - Integrated Command | (1,229) | | | (1,229) |
| Payroll and Duty Management System - HR Integrated | (286) | | | (286) |
| ROS - IMS/DRS (back office) | (963) | | | (963) |
| Vehicle Purchases | (250) | (250) | (250) | (750) |
| Sub-total approved expenditure | (3,146) | (250) | (250) | (3,646) |
| Approved Funding | | | | |
| <u>General Support</u> | | | | |
| Home Office Capital Grant | 400 | 400 | 400 | 1,200 |
| Revenue Contribution | | | | |
| <u>Earmarked Funding</u> | | | | |
| S31 Police Control Room Upgrade Grant - ESN | 340 | | | 340 |
| Proceeds from sale of vehicles | | 48 | | 48 |
| Additional City Funding | 2,195 | | | 2,195 |
| Sub-total approved funding | 2,935 | 448 | 400 | 3,783 |
| | | | | |
| Net Funding Shortfall/(Carry forward Surplus) | (211) | 198 | 150 | 137 |

| Table 2: Compliance and Pipeline Capital and Supplementary Revenue Projects | | | | |
|---|--------------------------|--------------------------|--------------------------|------------------------|
| | 2018/19 £'000 | 2019/20 £'000 | 2020/21 £'000 | Total £'000 |
| Compliance and Pipeline Projects | | | | |
| <u>Indicative implementation costs for projects which have not yet received authority to start work</u> | | | | |
| ESN | (4,000) | (4,000) | | (8,000) |
| Telephony | (175) | | | (175) |
| IP Telephony | (400) | | | (400) |
| e Discovery | (300) | | | (300) |
| Digital Interview Recording Solution | (250) | | | (250) |
| Secure City Programme | (2,690) | (4,000) | | (6,690) |
| Intranet Upgrade | (100) | (145) | | (245) |
| Sub-total indicative implementation costs for pipeline projects | (7,915) | (8,145) | 0 | (16,060) |
| | | | | |
| Net Funding Shortfall for compliance and pipeline projects | (7,915) | (8,145) | 0 | (16,060) |
| | | | | |
| Overall Funding (Shortfall)/Surplus | (8,126) | (7,947) | 150 | (15,923) |

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|---|---------------------------------|
| Committee(s): | Date: |
| Police Committee- For information | 20 th September 2018 |
| Subject: River Cameras Project | Public |
| Report of: Commissioner of Police Pol 72-18 | For Information |
| Report author: Inspector Lorenzo Conigliaro – Crime and Counter Terrorism | |

Summary

Members will recall that during the July 2018 Committee the subject of river based cameras to aid suicide prevention was discussed after receipt of a resolution from the Health and Wellbeing Board of the City of London Corporation. This was with reference to the 'River Cameras Project' which was part of the Ring Steel Programme during 2016.

The Rivera Cameras Project was part of the larger Ring of Steel Programme, which included the Barbican CCTV project and IMS/DRS as other headline projects. The River Cameras Project had reached a fairly advanced stage, with agreement in principle at Gateway 3/4 and proof of concept completed.

At the beginning of this year the Ring of Steel Programme was shut down, in order to review the management of the programme to ensure better and more effective outcomes. The only element of the programme taken forward at that time was the IMS/DRS project and this was maintained as a standalone project. The ambition was to relaunch the Ring of Steel in a more structured and effective way under Secure City, of which CCTV and Infrastructure would be a central strand.

The work that has been completed to date on the River Cameras Project remains valid and the work will be within scope of the CCTV and Infrastructure strand of Secure City. Suicide prevention and the protection of vulnerable people remains a key priority for City of London Police, along with ensuring we have the most robust and innovative counter terrorism measures.

The delivery of the IMS/DRS project remains a dependency on the feasibility of the River Cameras Project, as well as holding a large amount of resource and expertise needed to drive the River Camera Project forward. The next steps are to restart the River Camera Project as a strand within the CCTV and Infrastructure strand of Secure City and review all previous work completed with an ambition of developing the project at pace.

Recommendation(s)

For members to note the report.

Main Report

Background

1. The River Cameras Project was part of the Ring of Steel Programme and had been set up in response to the increased number of vulnerable people committing suicide from the City Bridges. It followed an innovation suggestion from one of our control room operators who documented the benefit of instant thermal imaging in order to help save people who had fallen into the River Thames. Their first-hand experience in managing the initial response highlighted how valuable this technology could be in helping to save lives.
2. In June 2016 a Gateway 1/2 paper entitled 'River Cameras Project' was presented to the Project Sub Committee. The paper outlined the ambition of the project and requested £30,000 in staff funding, with relevant rationale and confirmation that the funding had been agreed from Bridge House Estates. This paper was approved.
3. The project team began the necessary work in order to prepare and submit a Gateway 3/4 paper, outlining cost and rationale for the installation of cameras. This included but not exclusively;
 - Privacy Impact Assessment screening phase.
 - Operational Requirement and assessment.
 - User Requirement and functionality.
 - Feasibility study and proof of concept.
4. In November 2016 a Gateway 3/4 paper was drafted for Policy and Resources Committee providing the full operational requirement for the project and providing three options with costing. Option three, which was the installation of fixed thermal imaging cameras along with advanced analytics which came with an estimated cost of £1,388,000.
5. The rationale was largely weighted towards the ability to quickly identify and track people in water to assist with search and rescue operations and mobilisation of water assets. The paper also highlighted the benefit to the City in terms of Counter Terrorism. To quote the paper; 'The number one priority of both the City of London Police and the Safer City Partnership is Counter Terrorism. The proposals in this paper will assist the police in pre, during and post investigations and there is no doubt that they will result in a fundamental improvement in security. The technology will also support and improve the deployments of Project Servator on the bridges to help detect and deter criminal behaviour'. This extract was written prior to the terrorist attacks on Westminster Bridge and London Bridge.
6. The Gateway 3/4 report was submitted and agreed in principle by Policy and Resources Committee.

7. At the beginning of this year, the Ring of Steel Programme was re-organised in order that the whole programme could be revaluated, assessed and relaunched with more strategic direction, support and importantly measurable outcomes. This change was communicated to Members at the Committee in a report to your January 2018 Committee (Pol 01-18 refers) and this report also went to the Project Sub Committee, Policy and Resources Committee and Resource Allocation Sub Committee. This included the subsuming of the One Safe City Project. The IMS/DRS element remained in motion due to the advanced position of the project and investment to date. However the River Cameras Project was paused awaiting the refresh of the programme.
8. It should be noted that the delivery of river based cameras as set out in the original Gateway 3/4 cannot be achieved without the successful implementation of IMS/DRS. The technology behind IMS/DRS is the enabling factor for advanced technology such as tracking CCTV cameras, thermal imagery and analytics. Hence the push to continue with IMS/DRS despite rebranding of the Ring of Steel programme.
9. In January 2018 the Secure City Programme was launched. One of the strands of Secure City was defined as CCTV and Infrastructure. This was a broad strand with the aim of reviewing the CCTV technology in the City *holistically*, and setting a vision for the future, with innovative and creative ways to make the City more secure. Firmly within this strand was the river cameras, albeit not a project in its own right from the outset.

Current Position

Secure City Programme

10. This new joint programme with the City of London Corporation is about creating a secure environment, using the most up to date technology now and in the future, to make the City an attractive place to visit and locate business. The programme consists of a number of strands:
 - Physical Infrastructure
 - Future Technologies
 - CCTV and Hardware
 - IMS/DRS (digital upgrade of CCTV back office system)
 - Joint Command and Control Room
11. The project team have provisionally identified the River Cameras Project as within scope of the CCTV strand and are now awaiting staff funding to move this strand forward. Much of the foundation work for river cameras has been completed however the team will need to review the operational requirement, location feasibility and funding requirements/agreements, as would be expected given the time period between the original Gateway 3/4 and now. The only funding spent on the River Cameras Project remains the initial staffing costs to get the project to Gateway 3/4.

12. As mentioned previously in this report, river cameras are entirely dependent on the delivery of IMS/DRS. This is true for much of the advanced technology that would be within scope of the CCTV strand of Secure City. Many of the team working on the IMS/DRS project possess the skills and knowledge requirement for the CCTV strand of Secure City and therefore the team await the release of staff to move this part forward. This is a key dependency.
13. What is not in question is the pressing need to address two priorities for the City of London. Protecting people from harm and ensuring the City is a safe place for everyone who visits it. The addition of intelligent river cameras that can support search and rescue in the river, but also provide enhanced counter terrorism capabilities will place the City in an advanced position in terms of capability and investment into security and safety.

Recommendation

14. It is recommended that Members note the contents of this report.

Contact:

Lorenzo Conigliaro

Inspector – Crime and Counter Terrorism

Crime Directorate

T: 07803 305 364

E: lorenzo.conigliaro@cityoflondon.pnn.police.uk

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| Committee(s): | Date(s): |
| Police Committee Safer City Partnership | 20 th September 2018 27 th September 2018 |
| Subject: The Offensive Weapons Bill | Public |
| Report of: The Remembrancer | For Information |
| Report author: Jaysen Sharpe, Office of the City Remembrancer | |
| Summary The Offensive Weapons Bill seeks to criminalise the sale of ‘corrosive products’ to persons under the age of 18, their delivery to residential premises, and their possession in public. The Bill also makes provision relating to knives and creates a new offence of possession of an offensive weapon, which will include so-called ‘zombie knives’. Further measures include a ban on delivery of knives to residential premises and a ban on high powered rifles and so-called ‘bump stocks’. | |
| Recommendation(s) Members are asked to note the report. | |

Main Report

Background

1. The Second Reading of the Bill took place on 27 June 2018 against the backdrop of recent knife crime and acid attacks involving young people in London. The Bill proposes to ban the sale of corrosive substances to those under 18, ban the delivery of ‘bladed articles’ to residential premises, and make the possession of a ‘zombie knife’ an offence.
2. Introducing the second reading of the Bill, the Home Secretary, Sajid Javid MP said it would “strengthen powers available to the police to deal with acid attacks and knife crime” and make “it more difficult for young people to use acid as a weapon and to purchase knives online.” The Bill is currently in Committee in the Commons.

Corrosive Substances

3. The Bill proposes to make it an offence to sell corrosive substances to persons aged under 18. Additionally, it would criminalise the delivery of corrosive substances to residential addresses. Possession of corrosive substances in a public place would also become an offence under the Bill, subject to a defence of ‘good reason’ or lawful authority. A defence applies in circumstances where a corrosive product is sold by ‘remote sale’ to a person under 18 if the seller operates a system to check that purchasers are over the age of 18 and the

system is likely to prevent those under 18 from purchasing corrosive substances.

4. Of relevance to the City of London Police is the proposed amendment to 'stop and search' powers under the Police and Criminal Evidence Act 1984. This will enable a constable to stop and search persons and vehicles where the constable has reasonable grounds for suspecting that a person has a corrosive substance in a public place and will permit the constable to seize any corrosive substance found.

Knives

5. Provision is made to criminalise the delivery of 'bladed products' to residential addresses following a remote sale. This would include tools such as Stanley knives and saws. Exemptions are provided where the bladed product was designed or manufactured for the buyer in accordance with their instructions, or where the bladed article is supplied for historical re-enactment or sporting purposes.
6. The Bill proposes to create a new summary offence for simple possession of an offensive weapon, whereas the current offence can only be committed where the weapon is "manufactured, sold, hired, offered for sale or hire, or possessed for the purpose of sale or hire, imported, or lent or given to any other person". It will also amend the list of offensive weapons to include so-called 'zombie knives'. Defences are provided where the weapon is possessed by a person acting as an operator, or on behalf of a museum. This may be of potential relevance to the Museum of London if such weapons are included in their collections.

Firearms

7. The Bill proposes to ban rifles which have a muzzle energy of greater than 1,600 joules, which will effectively ban .50 calibre rifles. Additionally, the Bill would ban the possession of so-called 'bump stocks', which are devices that enable semi-automatic weapons to achieve a higher rate of fire by using the recoil energy of the rifle to place repeated pressure on the trigger. Provision is made in the Bill for the surrender of such weapons and devices to the police and for payments to be made by the Secretary of State in respect of the surrendered weapons and devices.

Jaysen Sharpe

Assistant Parliamentary Affairs Counsel, Office of the City Remembrancer

T: 0207 332 3045

E: jaysen.sharpe@cityoflondon.gov.uk

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|---|--|
| Committee(s): | Date(s): |
| Police Committee Safer City Partnership | 20 th September 2018 27 th September 2018 |
| Subject: The Counter-Terrorism and Border Security Bill | Public |
| Report of: Office of the City Remembrancer | For Information |
| Report author: Jaysen Sharpe, Office of the City Remembrancer | |
| Summary The Counter-Terrorism and Border Security Bill proposes to create new terrorist offences, amend the law relating to Anti-Terrorism Traffic Regulation Orders, and enable local authorities to make referrals to Prevent panels. | |
| Recommendation(s) Members are asked to note the report. | |

Main Report

Background

1. Introducing the Bill's Second Reading, the Home Secretary, Sajid Javid noted that the police and intelligence services have disrupted "25 Islamist terrorist attacks since 2013...and four extreme right-wing plots have also been foiled since the Westminster attack."
2. The Home Secretary told MPs that "The powers in the Bill are designed to better protect us against all types of terrorist threats, including those from overseas, and against hostile state activity" and added that the Bill was "about ensuring that we can respond more effectively to the changing terrorist threat". This, he said, would involve "arresting, prosecuting and convicting terrorists and imprisoning them for longer, as well as more rigorous management of those terrorists following their release from custody to prevent reoffending." The Bill is shortly to commence its Report stage in the Commons.

New Terrorist Offences

3. The Bill will amend the Terrorism Act 2000 to create an offence where a person expresses an opinion or belief that is supportive of a 'proscribed organisation' and is reckless as to whether a person to whom the expression is directed will be encouraged to support a proscribed organisation.

4. A further offence of publication of terrorist images will be created where a person publishes an image of an item of clothing or any other article in such a way as to arouse reasonable suspicion that the person is a member or supporter of a proscribed organisation.
5. Additionally, it is proposed to create an offence of obtaining or viewing terrorist material over the internet where a person views on three or more occasions, information, including photographic and electronic records, likely to be useful to a person committing or preparing an act of terrorism. This would make the 'streaming' of such material an offence, which currently unless downloaded, is not an offence.

Anti-Terrorism Traffic Regulation Orders

6. The City Corporation enacted the first Anti-Terrorism Traffic Regulation Order ("ATTRO") in 2016, which is activated on a contingent basis, with other traffic authorities introducing ATTROs outside Parliament and temporary ATTROs for royal weddings, NATO summits, party conferences and the London Marathon.
7. The Bill would enable the City Corporation to charge the promoter or organiser of a sporting, social, entertainment, or other commercial or charitable event, for costs in connection with making the ATTRO. Additionally, the Bill would remove the requirement for the City Corporation to publish a proposal or notice of the making of an order, where the Commissioner of the City of London Police considers that to do so "would risk undermining the purpose for which the order is made."
8. Additionally, the Bill would extend the discretion of a police constable to allow accredited vehicles or people through a barrier, to other persons as specified in the ATTRO, such as event security staff.
9. The Bill would also grant the police a power to place bollards and other temporary obstructions in a road to prevent traffic from passing, where under section 67 of the Road Traffic Act 1984, the passage of vehicles or pedestrians is restricted for a purpose relating to danger or damage connected with terrorism or the prospect of terrorism.

Persons Vulnerable to Being Drawn into Terrorism

10. The Bill would amend the legislation relating to the Government's 'Prevent' programme, which seeks to stop people from supporting or becoming terrorists. This includes the so-called 'Channel Panels' established by local authorities (including the City Corporation), which assess individuals referred to the panel and then determine what support is required to prevent them from being drawn into terrorism. At present only a chief officer of police can refer an individual to a panel. Under the proposals, this would be expanded to allow for referrals by a local authority (including the City of London Corporation). Additional

amendments include the imposition of a duty on members of the panel to cooperate with a local authority in carrying out their functions.

Terrorism Re-Insurance

11. The Bill proposes to alter the Reinsurance (Acts of Terrorism) Act 1993, to enable the Government-backed Pool Reinsurance Company Ltd, known as 'Pool Re', to cover consequential business losses where the losses were not directedly caused by physical damage to property, although still the result of an act of terrorism. This is in response to the losses suffered by businesses in Borough Market, where following the terrorist attack business were closed for a number of weeks and some were unable to claim for the loss of business from their insurers.

Other Measures

12. Additionally, the Bill includes new powers for police and immigration officers relating to border security and increases in sentencing powers for terrorist offences.

Jaysen Sharpe

Assistant Parliamentary Affairs Counsel, Office of the City Remembrancer

T: 0207 332 3045

E: jaysen.sharpe@cityoflondon.gov.uk

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| Committee(s) Police Committee - For Decision | Date(s): 20 th September 2018 |
| Subject: City of London Police and BTP Custody S22a Collaboration Agreement- Update | Public |
| Report of: Commissioner of Police Pol 73-18 | For Decision |
| Report author: Supt Lee Presland, Uniformed Policing | |

Summary

Members received a report at the May Police Committee outlining a need for a formal S22a Collaboration Agreement to effect a power under S30(3A) Police Act 1996 to enable British Transport Police (BTP) officers to operate in City of London Police (CoLP) custody suites. The reasons for this were outlined in the May report (Pol 38-18 refers) attached at Appendix 1.

This report is submitted to update Members as the scope of the terms of the agreement is somewhat broader to that outlined in the original report to your Committee and the Force was advised by the Comptroller and City Solicitor (City Sols) to update Members in this respect. The recommendation remains the same.

For reasons outlined in the Main Report, the terms of the S22a Collaboration agreement now to be negotiated will include a *mutual* arrangement whereby BTP Custody Officers and Dedicated Detention Officers (DDOs) can operate at Snow Hill and Bishopsgate Custody Suites and CoLP Custody Officers and DDOs can operate at BTP Brewery Road or other BTP London facility. It is further intended that officers and DDOs from one force would be authorised to process Detainees for the other force irrespective of which force's custody suite they were located in.

To enable this mutual assistance between the forces officers and DDOs would need to be under the direction and control of the chief officer of the force responsible for the arrest so that BTP officers and DDO would be under the direction and control of the Commissioner when processing CoLP detainees and CoLP officers and DDOs would be under the direction and control of Chief Constable of the BTP when processing BTP detainees. At all other times, both officers and DDOs would be under the direction and control of their home force chief officer.

Recommendation(s)

It is recommended that Members instruct the Comptroller and City solicitor to sign the agreement on behalf of the Police Authority subject to the negotiation of suitable terms.

Main Report

Background

1. At the May 2018 Police Committee, Members received a report (Pol 38-18 attached at Appendix 1) which outlined the proposal for City of London Police (CoLP) to enter into a S22a Collaboration agreement with the British Transport Police (BTP). This was to enable CoLP to use BTP Custody Sergeants to cover shifts on a needs basis in order to mitigate a risk in this area around a skills shortage at that time and also to ensure business continuity. This was in order to formalise an existing letter of understanding.
2. The Force was advised by the Comptroller and City Solicitor (City Sols), that the arrangement with the BTP was possible under S30(3A) Police Act 1996 which creates the power to enable BTP officers to operate in CoLP custody suites and to process offenders regardless of whether they have been arrested by BTP or CoLP officers. However, after clarification with the City Sols, it has become apparent that in order for CoLP to continue to use BTP resources under S30 (3A) of the Police Act 1996 a S22a Collaboration Agreement was required to effect that arrangement.
3. Members agreed to the recommendation presented to them at the May meeting, which was to “instruct the Comptroller and City solicitor to sign the agreement on behalf of the Police Authority subject to the negotiation of suitable terms”. As a result, the Force and City Sols commenced negotiating terms in order to draft the agreement.

Current Position

4. As part of the risk mitigation and business continuity work in custody it emerged that although CoLP's fall back facility for custody business continuity has historically been Snow Hill Police Station custody suite, some issues emerged with this facility recently when CoLP was required to bring it into action owing to closure of the main custody suite at Bishopsgate Police station. Ultimately, it was not possible to use Snow Hill Police Station, owing to unforeseen health and safety issues including an impure water supply, which have since been resolved. Additionally, as part of the Accommodation Programme, which will eventually see the closure of Snow Hill Police Station, another venue needed to be identified to take CoLP prisoners in the event of any closure of Bishopsgate custody suite in the future. This fall back facility was identified as BTP custody suite at Brewery Road and owing to the closure of both the Bishopsgate and Snow Hill Custody Suites recently CoLP Custody Sergeants commenced shifts at Brewery Road.

Recommendation

5. The recommendation remains the same, however, the scope of the terms of the agreement is somewhat broader to that outlined in the original report to your Committee. The terms of the S22a Collaboration agreement to be negotiated will now include a *mutual* arrangement whereby BTP Custody Officers and DDOs can operate at Snow Hill and Bishopsgate Custody Suites and CoLP Custody Officers

and DDOs can operate at BTP Brewery Road or other BTP London facility and process detainees from either force.

6. It is recommended that Members instruct the Comptroller and City Solicitor to sign the Agreement on behalf of the Police Authority subject to the negotiation of suitable terms to cover the above.

Corporate & Strategic Implications

7. Signing up to the S22a under the terms outlined will mitigate risks around short term skill gaps and provide a resilient business continuity plan.
8. City Sols and Town Clerk's officers have been consulted in the preparation of this report and are supportive. Members should be aware that, there will need to be agreement as to which Chief Officer (the Commissioner and Chief Constable) will have direction and control over situations where officers and DDOs are processing detainees of the other force, and this will form part of the discussions around the liability risks with the City Solicitors and the City of London Corporation Insurance team.

Conclusion

9. The Force is aware that this is a priority and high risk area of business and the negotiation of suitable terms to allow all staff to provide services within relevant BTP and CoLP estates is a necessity.

Appendices

Non Public Appendix 1 – Pol 38-18 Police Committee Report- City of London Police and BTP- Custody- S22a Collaboration Agreement- May 2018

Contact:

Edelle Michaels, Chief Inspector Response and Custody
Uniformed Policing Directorate
T: 020 7601 2862
E: Edelle.michaels@cityoflondon.pnn.police.uk

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| | |
|---|---|
| Committee: Police Committee – For information | Date: 20 th September 2018 |
| Subject: Equality and Inclusion Update | Public |
| Report of: Commissioner of Police Pol 71-18 | For Information |
| Report Author: Kamalpreet Dhaliwall, Equality and Inclusion Manager | |

Summary

This paper provides the Committee with an update on equality and inclusion related activities conducted by the Force since the previous report in April 2018. This report covers activity that has taken place and some information on future plans and actions of the City of London Police. The areas covered by this report are:-

The Eid Event - The yearly Eid Dining Event was held on 29th June 2018 to celebrate the Ramadan Islamic fasting period. The event was organised to show guests how Eid is celebrated by British Muslims and it was a great success.

The Staff Support Networks - The Staff Support Networks are working hard to promote the well-being and development of staff and the community. They are working to promote the Forces message on crime and equality and inclusion.

The Community Engagement Review - The Police Community Scrutiny Group and the Independent Advisory Group (IAG) are being reviewed and revised to enable us to meet our communities’ individual needs. We would like to build on our current relationships and learn from new relationships. A campaign has started to promote the new model of community engagement. As a force we are looking to increase the diversity of our Community Engagement Groups. The Equality & Inclusion Manager has been reaching out to community groups to promote our community engagement and to also use it as a tool to build positive relationships and contacts.

Talent Development Working Group Event - The Talent Development Working Group work was established by the Organisational Development Team and a Chief Superintendent to overcome any barriers to individual development. In July they launched an event to showcase all opportunities to staff.

Equality & Inclusion Forum: The E&I Manager has implemented a new

Equality & Inclusion Forum that all the Staff Support Networks and Trade Union Congress (TUC) are invited to. The first meeting took place on the 26th April 2018 and the terms of reference were agreed.

E&I Strategic Board - The Assistant Commissioner (AC) has agreed for staff to have Employers Network for Equality & Inclusion (ENEI) membership, work experience is to be formalised and the vacant Diversity Champion roles to be advertised.

Gender Pay Gap Data- Owing to a drafting error this data has been revised and republished on the website. Data for Civilian Staff has been requested from the City of London Corporation.

NPCC Workforce Plan 2017 - 2025 - A draft copy of the National Police Chiefs Council (NPCC) Workforce Plan has been circulated to all Police Forces in the UK and they have asked for feedback.

Recommendation

It is recommended that this report be received and its content noted.

Main Report

Background

At the committee meeting the Commissioner undertook the task to provide members with a quarterly written update on matters relating to the equality, diversity and inclusion portfolio. This report highlights the work that is being carried out across the force in relation to the above and it provides an update since the last report to the committee.

1. The Eid Dining Event - The yearly Eid Event took place on the 29th June 2018 at the Guildhall. The event was very successful and it was attended by stakeholders, members of the community and staff. The event was organised by the City of London Police Muslim Association (AMP) and the City of London Corporation. The event was to reflect how Eid is celebrated by British Muslims in the UK. The evening was opened by the AMP Chair who welcomed everyone. Prayers were performed by a Muslim Priest and an explanation was provided to all guests to explain the history behind Eid and Islam. The Commissioner welcomed all the guests to the event. During the evening, there was a comedian, a talk about the Muslim soldiers who had fought in various wars for various countries, a poem reader and a talk from a Muslim convert who talked about her journey to Islam.

2. Staff Support Networks - Staff Support Networks (SSN) are actively working to support staff and the business concerning development and well-being.

- **The Association of Muslim Police (AMP)** held a community Eid event in the City with residents who were unable to attend the Eid event. This event was used to promote the Force and community engagement. Members of the community had the opportunity to ask questions about policing and raise any concerns they had. Before the Ramadan period started, the AMP created Ramadan guidance for all managers and operational staff. The guidance allowed members of staff to understand the impact of fasting on staff and managers. Guidance was also provided to our operational teams and units to understand the impact of fasting on detainees and members of the public who come into contact with the police. AMP members made themselves available to members of staff to provide any advice or additional support.
- During August the AMP provided assistance for Hajj fraud that was being committed against Muslim pilgrims. In Islam, all Muslims (who are able) should attend the pilgrimage to Mecca (the fifth pillar Islam). Hajj is at the same time of year for all Muslims and the Hajj journeys are organised by tour operators. Unfortunately this attracts fraudulent operators. The AMP representatives attended UK Airports to speak to pilgrims and members of the community who were affected to provide support and guidance. The AMP representatives knew that some victims would not come forward because they would view it as a 'Gods will' or they would not come forward to the police to report the crime. To encourage victims to come forward, the AMP representatives actively engaged with tour operators, airlines and members of the public to promote awareness and the fraud prevention campaign that City of London Police (CoLP) had already started. The AMP representatives support in this matter was additional to the press and community campaign that also took place.
- **The Health and Well-Being Network** organise a number of exercise and nutrition events to help staff with their physical and mental well-being. They hold events concerning healthy food groups, quick healthy meals, yoga, boot camp exercise classes and health checks. A number of Staff Support Networks work together on issues that cross over. The Health and Well-being Network is currently working with the Women's Network on a number of these initiatives.
- **The Women's Network** has been promoting a number of events for development career opportunities for Women and all staff. They are currently exploring ways to attract more women officers to apply for Police Motorcyclists roles.
- **The Black Police Association** is promoting events for staff to develop themselves and they have held events with guest speakers, who discuss opportunities to help staff develop and learn. The BPA and the Race Champion wrote an article in remembrance for the anniversary of the murder of Stephen Lawrence.
- **The Men's Network** has drafted their constitution and logo. Men's well-being is being highlighted in the media to raise awareness. Male suicide is still higher than women's in the UK. The E&I Manager received a letter from a member of the public in support of this newly created Men's Network having lost two male family members, one of whom was a serving police officer.

3. Community Engagement Review - The Assistant Commissioner and the Commissioner directed that a review be undertaken on how CoLP undertakes community engagement with a view to building on current relationships within the community to ensure we are meeting everyone's individual needs. CoLP is looking to diversify its' Community Scrutiny Groups and the Independent Advisory Group (IAG) by amalgamating them into one City of London Police Community Group (CPCG). There will be a Chair, Deputy Chair, Special Interest Area lead members and then the CPCG and IAG members. We would like our community members to be our critical friends so that we can learn from one another. Superintendent Community Policing wrote a personal article asking for members of the public to put themselves forward, in the City Matters newspaper. The next step is to recruit new members using different methods including social media and personal interaction. Social media is very good for the younger generation but CoLP is mindful that some members of the community appreciate a more interactive approach. The E&I Manager has already engaged with members of the community in the Mansell Street Estate and with the Kings Cross Brunswick Neighbourhood Association (KCBNA) who work with communities by providing activities for the communities to attend. They have an Older Peoples Group, Youth Team, Bangladesh Community Group, Chinese Community Group and a Somali Community Group. The KCBNA Youth Worker has agreed to work with us on Stop & Search and our community scrutiny groups.

4. Talent Development Working Group: The Talent Development Working Group (TDWG) was created to assist in delivering the Talent Development Strategy. It is led by one of the Chief Superintendent's and a member of the Organisational Development team. The aim of the group is to encourage staff to address barriers around development and learning. Staff were encouraged to post questions to the TDWG on progression and development. The feedback was reviewed by the group to ensure they met everyone's needs. On the 10th July 2018, the group developed and delivered a developmental event at Rolph Hall. A number of stalls were set up to promote individual developmental opportunities currently available to staff, such as Mentoring, Well-being, Staff Support Networks, HR, Learning & Development and a College of Policing Stall. A significant number of Police Civilian staff attended and they provided positive feedback on the event, however the number of operational staff that attended was less which was disappointing. The TDWG is now looking to host the events at times that are more suitable to operational staff and they are also planning to deliver this event every 6 months.

5. Equality & Inclusion Forum: The E&I Manager has implemented a new Equality & Inclusion Forum that all the Staff Support Networks and Trade Union Congress (TUC) are invited to. The first meeting took place on the 26th April 2018 and the terms of reference were agreed. It was agreed that that meetings would be held quarterly and be confidential to enable representatives to raise equality matters without any reservations. The actions and proposed solutions are agreed and fed into the E&I Board chaired by the Assistant Commissioner. The E&I Manager is currently networking with the MPS Staff Support Networks with the aim of working together more to share best practice and provide staff with access to other Staff Support Networks that we do not have, for example a Jewish Network and a Sikh Network. The aim is to provide all staff with opportunities to learn and develop. We might not have enough staff members to create our own Sikh Network or Jewish Network but it

shouldn't hinder the minority of staff who may feel affected. The next meeting is due to be scheduled for the end of September 2018.

6. Equality & Inclusion Board Meeting: The Equality & Inclusion Board meeting took place on the 2nd May 2018.

- Membership for the Employers Network for Equality & Inclusion (ENEI) was agreed for all staff members to get support and development.
- It was agreed that the Force would re-advertise for the vacant Diversity Champion positions to members of staff who are at least an Inspector rank or grade equivalent. The purpose behind the decision was to enable the Champions to be of a suitable rank to support staff when conducting their diversity work. Many Inspectors moved departments recently and once staff have settled in their new role, this will be taken forward.
- A formal decision to have individuals on Work Experience was agreed at the E&I Board. In the absence of any written process, a decision was made to formalise a process to enable CoLP to see how students feel about policing and if the work experience influences their decisions and opinions on policing. The E&I Manager has set up a working group consisting of staff who had previously arranged work experience on an ad hoc basis, to learn from their experiences and problem solve. The working group is already formed and networking with other stakeholders has also started. Providing work experience is very resource intensive and to ensure we can meet this need, work experience opportunities will need to be managed and balanced with the needs of the organisation. There are a number of elements of work experience that we can provide. The City of London Corporation are also reviewing their work experience process and we will be exploring whether the Force can work collaboratively to provide students with more opportunities. CoLP has created a vetting guide for students to help them with the vetting process.
- The Equality & Inclusion Manager has emailed the City of London Corporation to request and enquire about apprenticeships.

7. Gender Pay Gap Data: When the Gender Pay Gap data was published, this was on a template that was provided to us to ensure consistency across 32 London boroughs. The template was unfortunately worded incorrectly and this has now been corrected and published on the CoLP website. The E&I Manager has requested the Police Civilian Staff Gender Pay Gap Data from the City of London Corporation. Once this information is made available to us, it will be made available. The updated chart is below.

| Statutory part of template (data that must be provided under the Equalities Act) | | | |
|---|---|------------|--------------|
| Pay rates | Gender pay gap - the difference between men's pay and women's pay as a percentage of men's pay | | |
| Mean hourly rate | 2.7% | | |
| Median hourly rate | 0.3% | | |
| Pay quartiles | Women | Men | Total |
| Proportion of women and men in the upper quartile (paid above the 75th percentile point) | 18% | 82% | 100% |
| Proportion of women and men in the upper middle quartile (paid above the median and at or below the 75th percentile point) | 25% | 75% | 100% |
| Proportion of women and men in the lower middle quartile (paid above the 25th percentile point and at or below the median) | 15% | 85% | 100% |
| Proportion of women and men in the lower quartile (paid below the 25th percentile point) | 36% | 64% | 100% |
| Bonus pay | Bonus Gender Pay Gap - the difference women's bonus and men's bonus as a % of men's bonus | | |
| Mean bonus | 22% | | |
| Median bonus | 0% | | |
| Bonuses paid | Women | Men | |
| Who received bonus pay | 1% | 1% | |

NPCC Workforce Plan 2017 - 2025

8. National Police Chiefs Council (NPCC) has circulated the final version of the Equality & Inclusion Workforce Plan 2017 - 25 to all Police Forces. This document will be used to help the Force measure progress with recruitment, progression, retention and well-being. The final version has been circulated by the HR Director to the HR

business leads. The Force is also currently finalising our workforce data which will be published as soon as possible.

Conclusion

9. The Force will continue to work on embedding Equality and Inclusion themes in the culture of the organisation by creating an inclusive environment. These regular reports to your Committee ensures oversight in this very important area of business.

Contact:

Kam Dhaliwal Equality & Inclusion Manager

Phone 0207 164 8212 Mobile 07803 305 430

Email kamalpreet.dhaliwal@cityoflondon.pnn.police.uk

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